
The Performance of the Pivotal Voter
Model in Small Scale Elections:
Evidence from Texas Liquor Referenda

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University of Colorado-Boulder, January 24, 2005

Question

- How well does the **pivotal voter model** of electoral turnout perform in **small scale elections** ?
- Ledyard (1984): rational voters motivated by the chance they might swing the election in a strategic environment + incomplete information
- We estimate the parameters of the model using data from Texas liquor liberalization referenda

Motivation

- Palfrey and Rosenthal (1985): as the number of eligible voters goes to infinity, only those with negative or zero cost vote
- This results is often used to dismiss the model as a reasonable explanation of voter turnout in **large** elections (Green and Shapiro 1984, Feddersen 2004)
- However this does not mean that it is in not a good model in **small** scale elections

Other theories of voter turnout

- **The Group-based models** : groups coordinate their turnout
 - “Ethical” models (Feddersen and Sandroni 2002): everybody follows the rule maximizing the groups’ aggregate payoff
 - “Mobilization” models (Shachar and Nalebuff): leaders organize followers
- **Expressive voting theories**
 - The intensity model: voters are more likely to vote if they feel more strongly about the issue

Empirical regularities regarding turnout

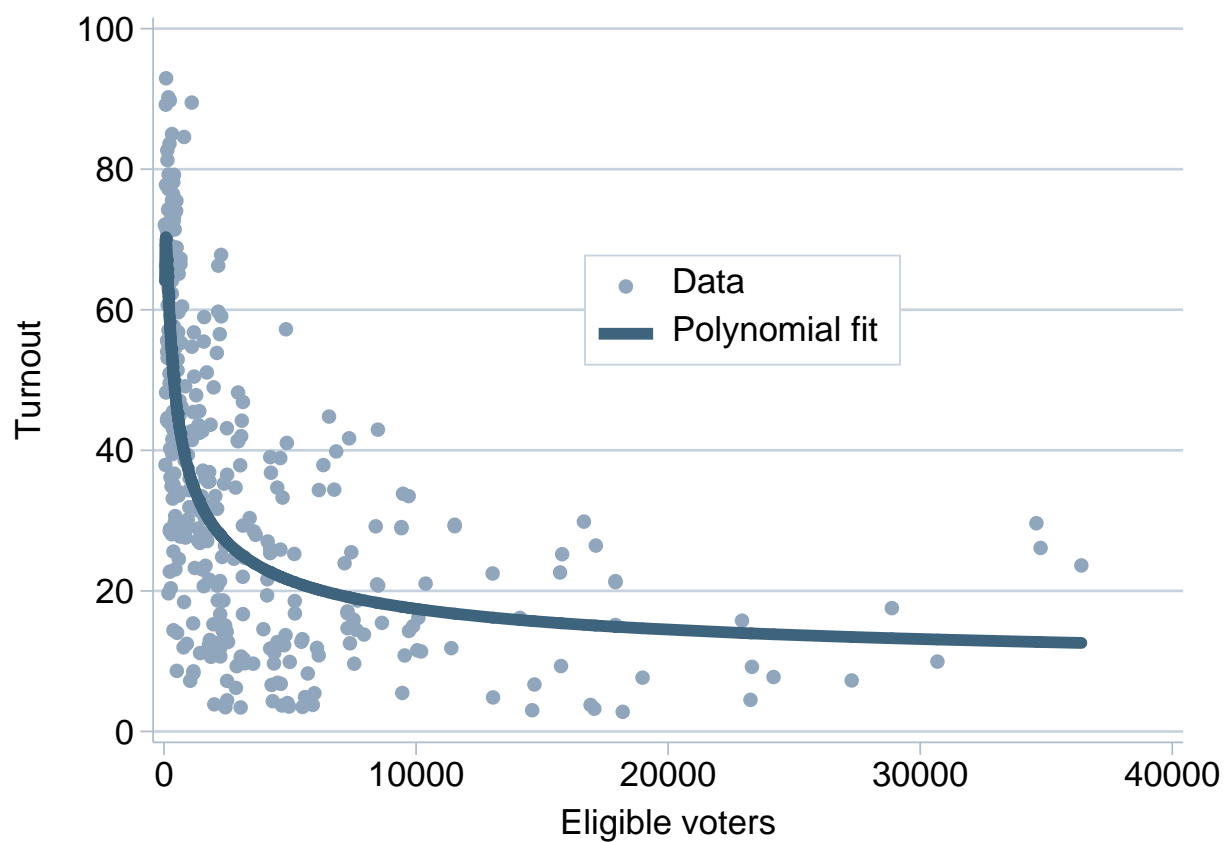
- Strong relationship to sociodemographic variables (Ashenfelter and Kelly 1975, Rosenstone 1980)
 - Used to argue that cost considerations matter
- Likelihood of being decisive: conflicting evidence
No: Ashenfelter and Kelly (1975);
Yes: Silberman and Durden (1975), Rosenthal and Sen (1973)
- More direct test: Hansen, Palfrey and Rosenthal (1987) assume a symmetric pivotal model and use only “close” elections
- Technical difficulties + Hard to find the right data

The data we have

- Coate and Conlin (2004) assembled data on 366 local liquor referenda in Texas between 1976 and 1996.
Prior to the referendum the local jurisdiction prohibited the sale of alcohol
- Until 2001 liquor referenda were held on special dates, different than standard election days
- Additional information about jurisdictions from the Census (more details later)

Data - turnout

Voter turnout as a percent of eligible voters: $(Yes + No) / Eligible$

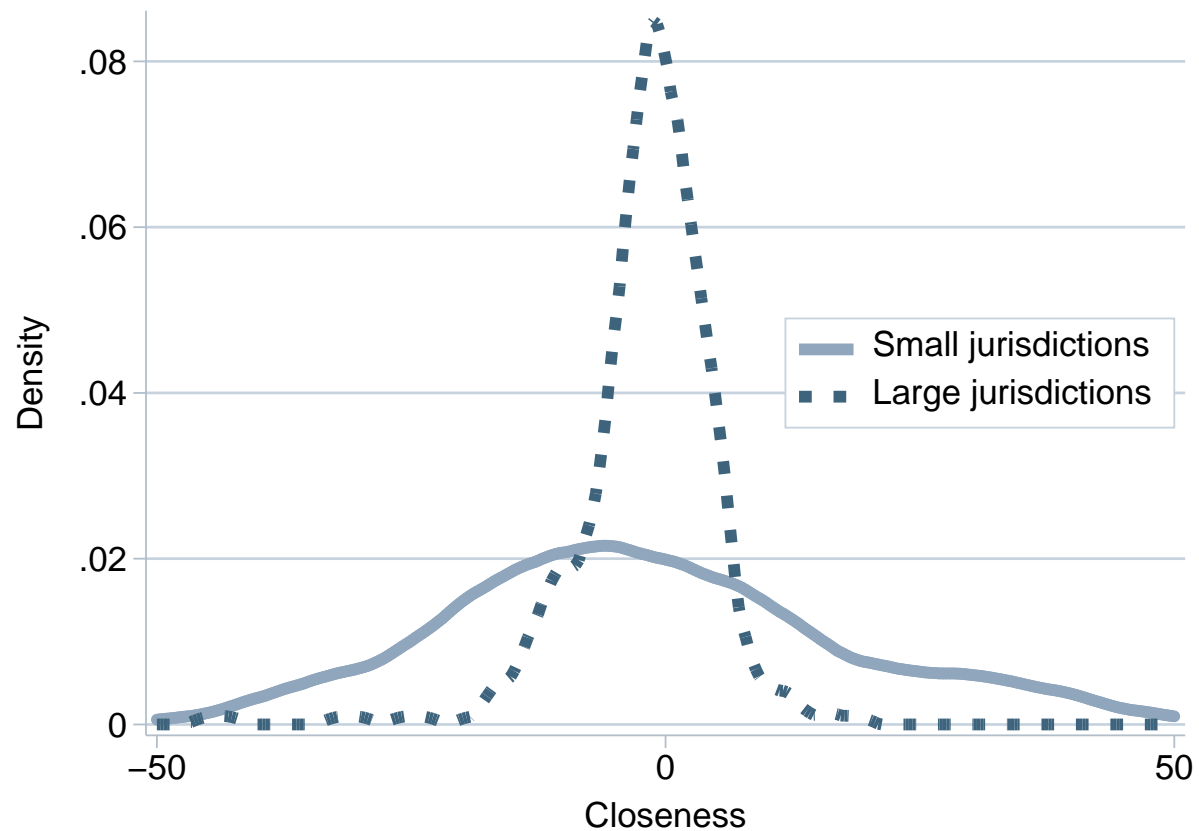


Data - turnout

| | Eligible voters n | N. of obs. | Perc. turnout |
|--------------------------|---------------------|------------|---------------|
| "Small" jurisdictions | $n < 247$ | 48 | 0.62 |
| | $247 < n < 434$ | 48 | 0.55 |
| | $434 < n < 900$ | 48 | 0.43 |
| "Large" jurisdictions | $900 < n < 2245$ | 72 | 0.32 |
| | $2245 < n < 5170$ | 72 | 0.23 |
| | $5189 < n < 30000$ | 72 | 0.18 |
| | $n > 30000$ | 6 | 0.26 |

Data - closeness

The distribution of the percent vote difference: $(Yes - No) / Eligible$



The pivotal voter model

- Citizens, indexed by $i \in \{1, \dots, n\}$ vote to relax liquor restrictions
- μ : Probability citizen i is a supporter
- b : Supporters' willingness to pay for the relaxation
- x : Opposers' willingness to pay to avoid the relaxation
- $c_i \sim G = U[0, c]$: Cost of voting for citizen i
- Each citizen knows her cost, but only knows the distribution of costs of the other citizens

The pivotal voter model (cont.)

- Strategy: $f : [0, c] \times \{\text{supporter, opposer}\} \rightarrow \{\text{vote, abstain}\}$
- Focus on symmetric equilibria, where all supporters and opposers use the same strategy
- W.l.o.g assume they use a “cutoff” strategy:

supporter i votes if $c_i \leq \gamma_s^*$

opposer i votes if $c_i \leq \gamma_o^*$

The probability of an election outcome

- $P(s)$: probability that s of the other $n - 1$ voters are supporters

$$P(s) = \binom{n-1}{s} \mu^s (1-\mu)^{n-1-s}$$

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- $\rho(Y, N; \gamma_s^*, \gamma_o^*)$: probability Y vote yes, N vote no

$$\begin{aligned} &= \sum_{s=Y}^{n-1-N} P(s) \binom{s}{Y} (G(\gamma_s^*))^Y (G(\gamma_s^*))^{s-Y} \\ &\quad \binom{n-1-s}{N} (G(\gamma_o^*))^N (1-G(\gamma_o^*))^{n-1-s-N} \end{aligned}$$

The pivotal voter model (equilibrium)

Equilibrium conditions (n even, supporters win when outcome is tied)

Expected benefit to a supporter

$$\overbrace{\sum_{v=1}^{n/2} \rho(v-1, v; \gamma_s^*, \gamma_o^*) \cdot b} = \gamma_s^*$$

Expected benefit to an opposer

$$\overbrace{\sum_{v=0}^{n/2-1} \rho(v, v; \gamma_s^*, \gamma_o^*) \cdot x} = \gamma_o^*$$

The data

- 366 local liquor elections in Texas between 1976 and 1996 where prior to the election the voting jurisdictions prohibited the retail sale of all alcohol.

| Jurisdiction | N | Voters | Supporters win | Close elections* |
|--------------|-----|--------|----------------|------------------|
| Small | 144 | < 900 | 65 | 28 |
| Large | 222 | > 900 | 87 | 64 |

* < 10% margin of victory

- Additional information from the U.S. Census and Churches & Church Membership in the U.S.

The data: additional info

| | Small jurisdictions | Large jurisdictions |
|-------------------------------------|---------------------|---------------------|
| Number of referenda | 144 | 222 |
| Jurisdiction characteristics | | |
| Voting age population | 370 (200) | 6,539 (8,742) |
| Fraction of baptists | 52% (11) | 46% (14) |
| Located in an MSA | 44% (50) | 43% (50) |
| Incorporated city or town | 95% (22) | 42% (50) |
| Referendum characteristics | | |
| Beer/wine | 46% (50) | 37% (48) |
| Off-premise | 40% (49) | 39% (49) |
| Off- and on-premise | 15% (35) | 24% (43) |
| More liberal than county | 42% (49) | 28% (45) |
| Held on weekend | 68% (47) | 72% (45) |

Identification

4 parameters: b, x, μ, c

- Only relative prices matter $c = 1$
- The magnitude of b, x affect turnout
- $b - x$ and μ are separately identified because their effect varies with the size of the jurisdiction
 - e.g. when turnout is high, the vote share is close to μ , the fraction of supporters, and $b - x$ has not much effect
 - when turnout is low, then both μ and $b - x$ affect the vote share.

Estimation

- For each jurisdiction j , we assume:

supporter's benefit $b_j = \exp(\beta^b \cdot \mathbf{z}_j^b)$

opposer's benefit $x_j = \exp(\beta^x \cdot \mathbf{z}_j^x)$

fraction of supporters $\mu_j = \frac{\exp(\beta^\mu \cdot \mathbf{z}_j^\mu)}{1 + \exp(\beta^\mu \cdot \mathbf{z}_j^\mu)}$

cost distribution upper bound $c_j = \exp(\beta^c \cdot z_j^c)$

- Variables used:

$\mathbf{z}^b, \mathbf{z}^x = 1$, off-premise, off/on-premise, city, more liberal than city.

$\mathbf{z}^\mu = 1$, fraction of baptists, MSA

$z^c = 1$ election on weekend (c normalized)

The likelihood

- observables z_j determine b_j, x_j, μ_j, c_j for each jurisdiction j
- The equilibrium conditions determine a set of M_j equilibria
- Use an (arbitrary) equilibrium selection rule
denote the selected equilibrium $(\gamma_{sj}^*, \gamma_{oj}^*)$.
- Likelihood of observing an outcome
conditional on equilibrium thresholds $(\gamma_{sj}^{m*}, \gamma_{oj}^{m*})$

$$L(\Omega) = \prod_j \rho(Y_j, N_j; \gamma_{sj}^*, \gamma_{oj}^*)$$

Results: parameters

| Parameter/Variable (ln L : -5694.21) | Estimate | Marg. Eff. |
|--|----------------|------------|
| μ : Fraction of baptists | -0.058 (0.188) | -0.015 |
| Located in an MSA | -0.089 (0.072) | -0.022 |
| Constant | 0.062 (0.097) | |
| b : Off-premise | 0.182 (0.086) | 2.85 |
| Off- and on-premise | -0.642 (0.232) | -7.89 |
| Incorporated city or town | 1.819 (0.354) | 13.68 |
| More liberal than county | 0.199 (0.068) | 3.15 |
| Constant | 0.875 (0.405) | |
| x : Off-premise consumption | 0.097 (0.082) | 1.56 |
| Off- and on-premise | -0.589 (0.253) | -7.58 |
| Incorporated city or town | 1.791 (0.340) | 13.97 |
| More liberal than county | 0.361 (0.062) | 5.90 |
| Constant | 0.886 (0.370) | |
| c : Held on weekend | -0.172 (0.085) | -0.16 |

Results: mean estimates

| Parameter | Mean estimate |
|---|---------------|
| Fraction of supporters μ | 0.500 (0.011) |
| Supporters' benefit b | 15.52 (4.81) |
| Opposers' benefit x | 15.90 (5.12) |
| Upper bound on cost c | 0.892 (0.074) |
| Supporters that vote $\frac{\gamma_s}{c}$ | 0.516 (0.167) |
| Opposers that vote $\frac{\gamma_o}{c}$ | 0.530 (0.174) |

An average voting cost ($c/2$) of \$10 implies $b = \$348$ and $x = \$357$

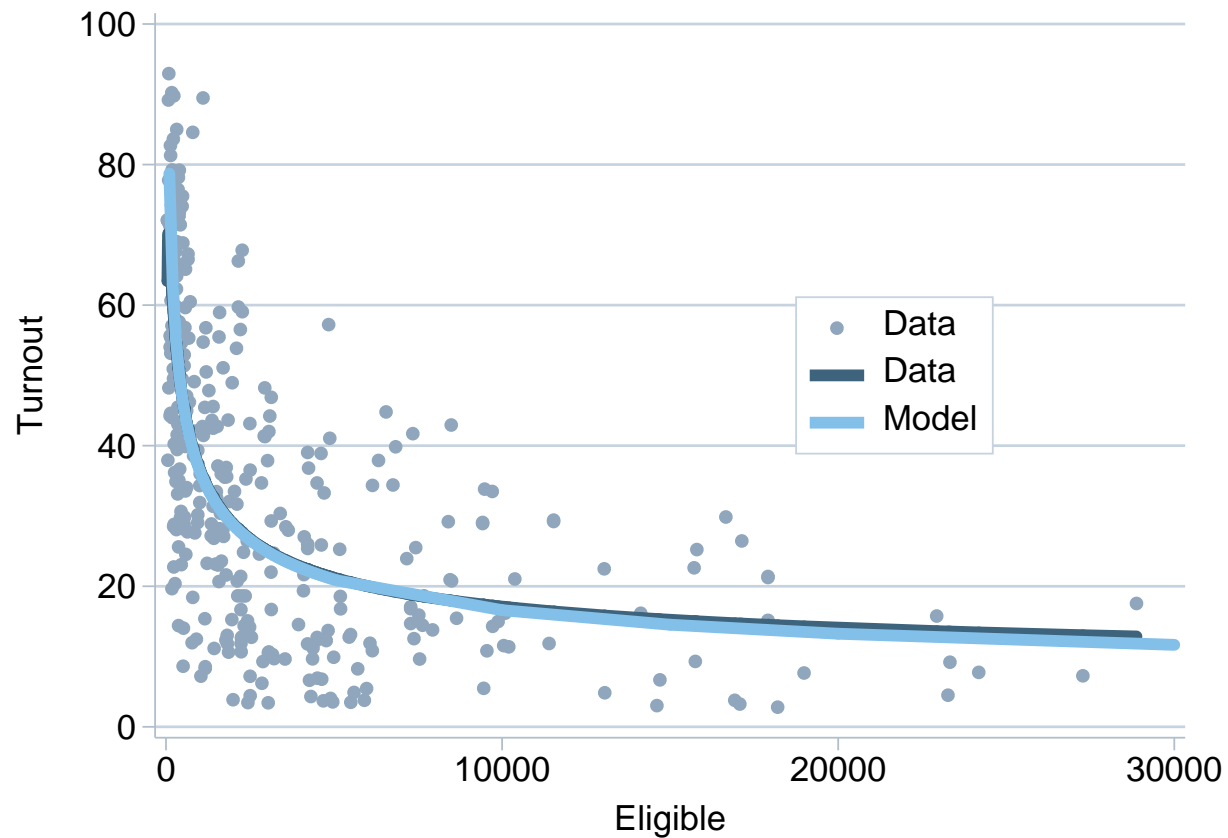
Multiplicity of equilibria not salient.

Goodness of fit, turnout

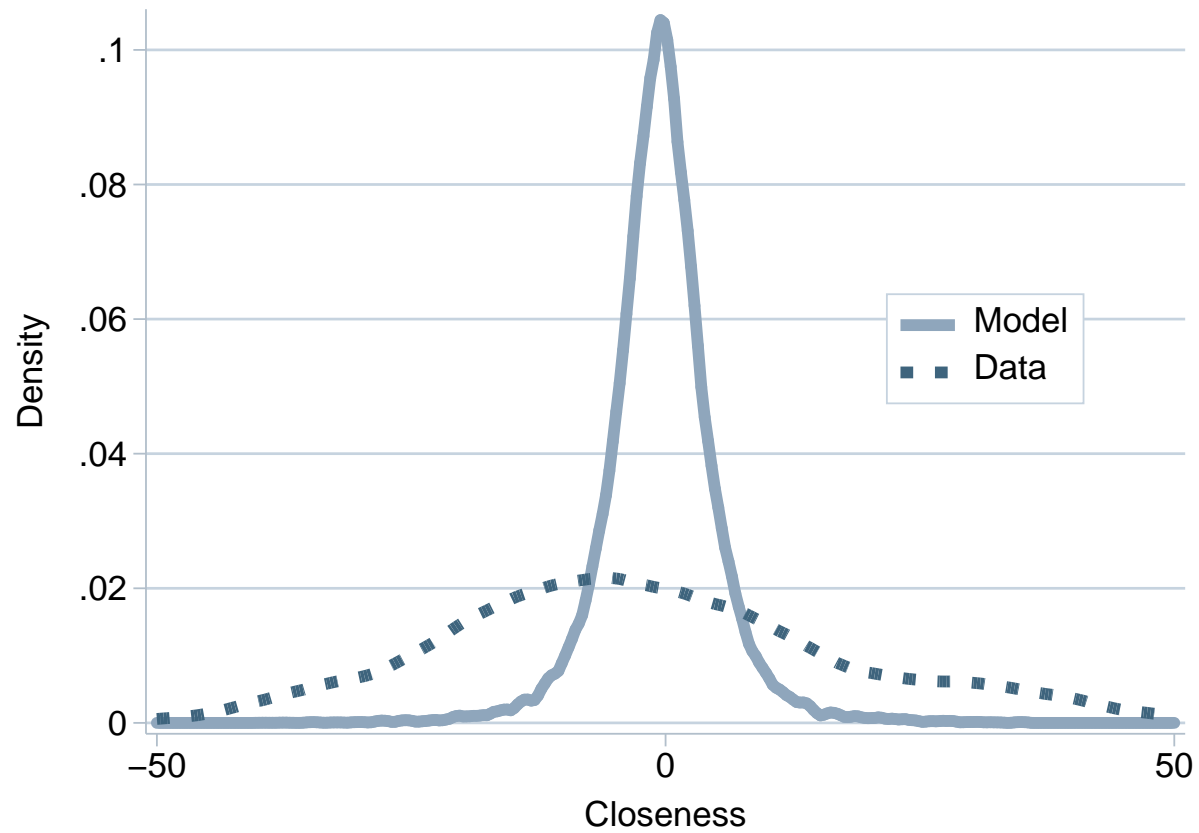
| Eligible voters n | N. of obs. | Data | Pivotal-voter model |
|---------------------|------------|------|---------------------|
| $n < 247$ | 48 | 0.62 | 0.65 |
| $247 < n < 434$ | 48 | 0.55 | 0.51 |
| $434 < n < 900$ | 48 | 0.43 | 0.40 |
| All $n < 900$ | 144 | 0.54 | 0.52 |
| $900 < n < 2245$ | 72 | 0.32 | 0.19 |
| $2245 < n < 5170$ | 72 | 0.23 | 0.11 |
| $5189 < n < 30000$ | 72 | 0.18 | 0.08 |
| $n > 30000$ | 6 | 0.26 | 0.06 |

Turnout, mean estimates

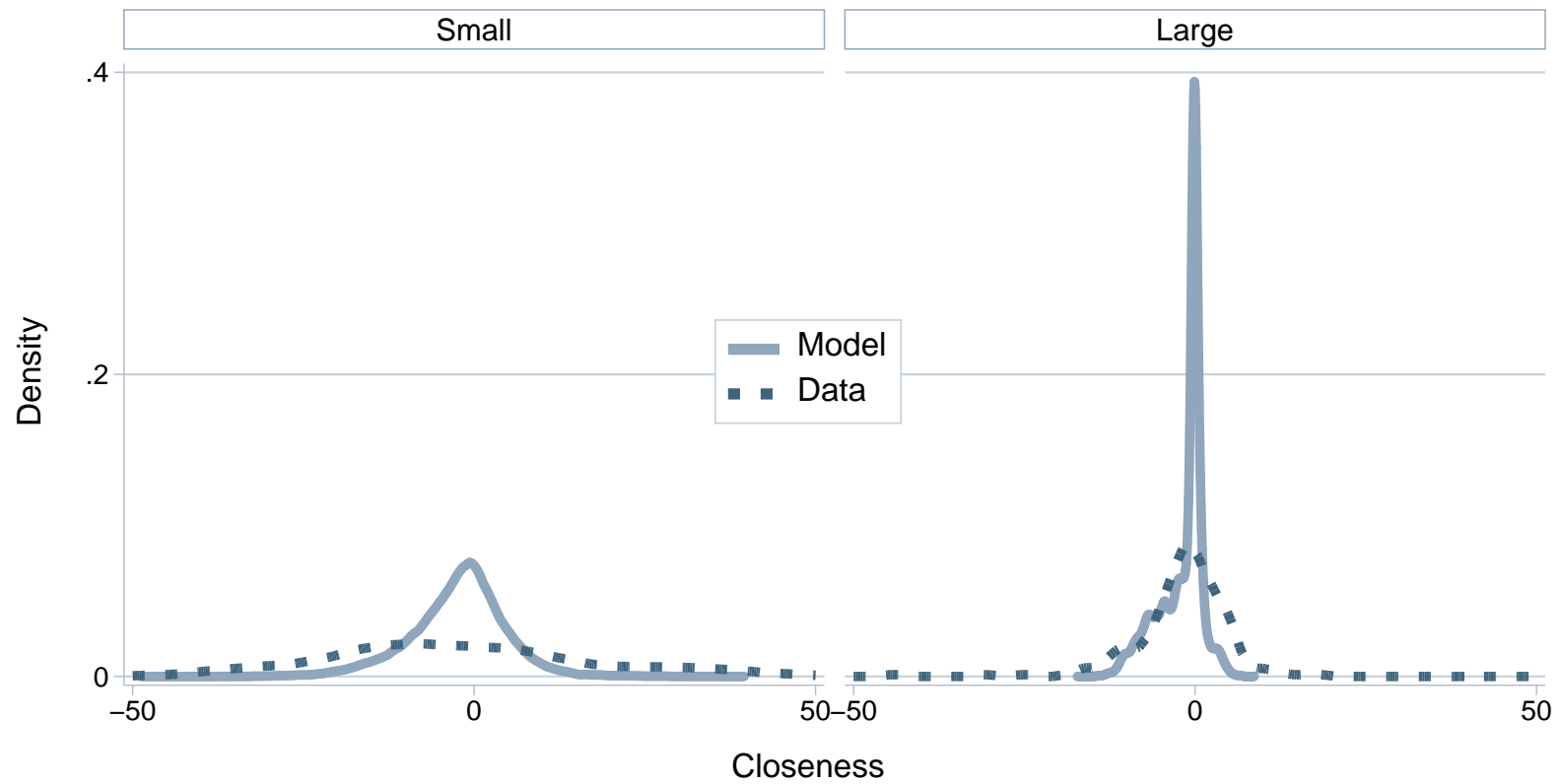
The model is, in principle, capable of generating “high” turnout



Goodness of fit, closeness



Goodness of fit, closeness by size



The intensity model

- α = strength of voters' desire for policy.
- As before: cost $c_i \sim U[0, c]$,
fraction of supporters μ ,
benefit to supp. b ,
benefit to opp. x .
- Voter i votes if

$$c_i \leq \alpha b$$

$$c_i \leq \alpha x$$

$$\alpha = (\text{eligible voters})^\beta$$

Intensity model, parameter estimates

| Parameter / Variable (In L : -4298.0) | Estimate | Marginal Effect |
|---|----------------|-----------------|
| μ : Fraction of baptists | -0.647 (0.128) | -0.157 |
| Located in an MSA | -0.362 (0.025) | -0.088 |
| Constant | 0.180 (0.095) | |
| b : Off-premise | 0.163 (0.019) | 0.406 |
| Off- and on-premise | -0.305 (0.032) | -0.670 |
| Incorporated city or town | 0.504 (0.039) | 0.992 |
| More liberal than county | 0.057 (0.018) | 0.141 |
| Constant | 0.359 (0.069) | |
| x : Off-premise | 0.554 (0.015) | 0.118 |
| Off- and on-premise | -0.631 (0.032) | -1.065 |
| Incorporated city or town | 0.032 (0.031) | 0.067 |
| More liberal than county | 0.247 (0.016) | 0.532 |
| Constant | 0.659 (0.092) | |
| c : Held on weekend | 0.007 (0.012) | 0.007 |
| α : Eligible voters | -0.252 (0.010) | -7.62 |

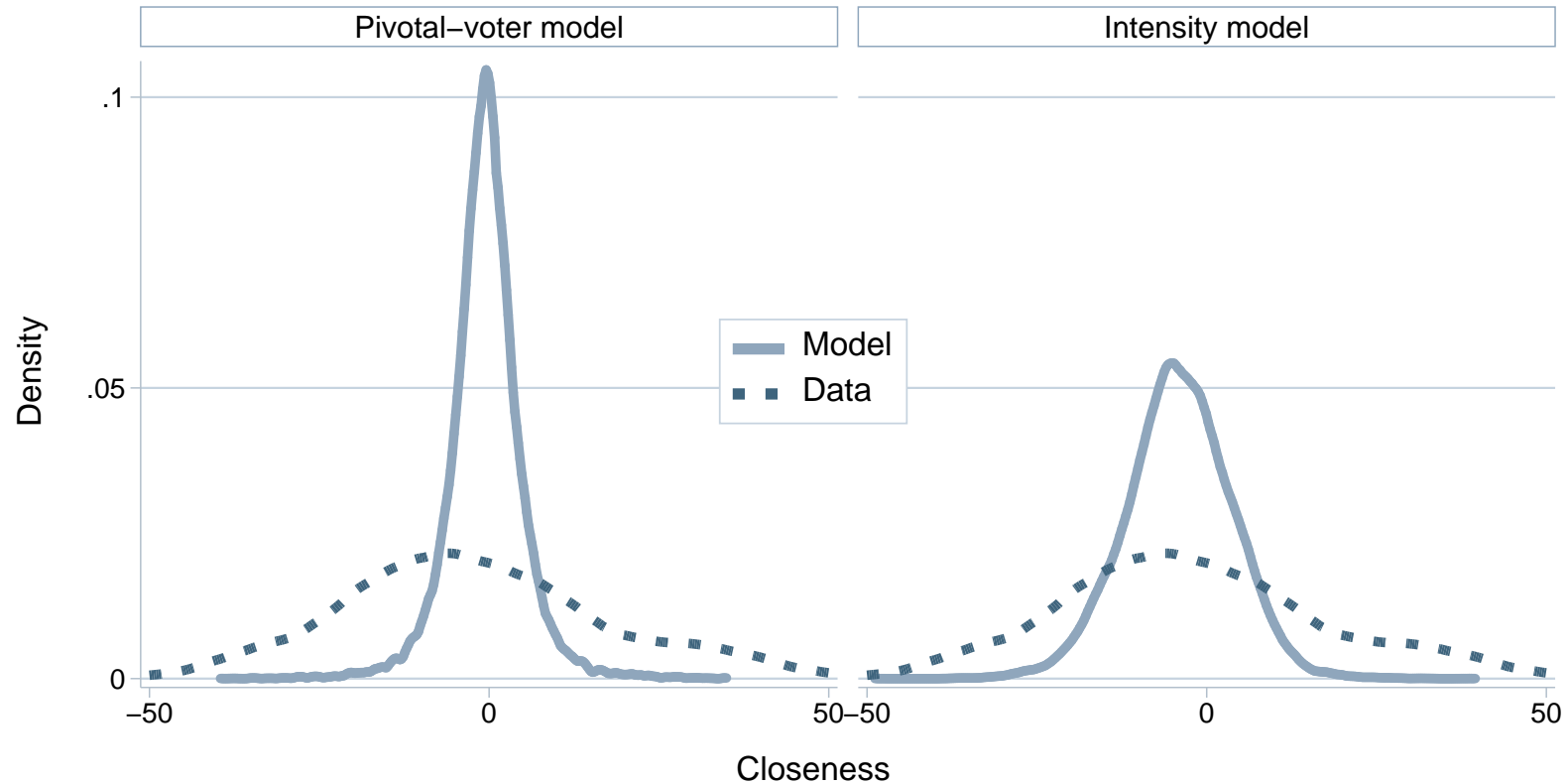
Intensity model, mean estimates

| Parameter | Mean estimate |
|---|---------------|
| Fraction of supporters μ | 0.423 (0.043) |
| Supporters' expressive benefit αb | 0.585 (0.138) |
| Opposers' expressive benefit αx | 0.504 (0.137) |
| Upper bound on cost c | 1.005 (0.003) |
| Supporters that vote $\frac{\gamma_s}{c}$ | 0.583 (0.138) |
| Opposers that vote $\frac{\gamma_o}{c}$ | 0.501 (0.137) |

Intensity model, goodness of fit, turnout

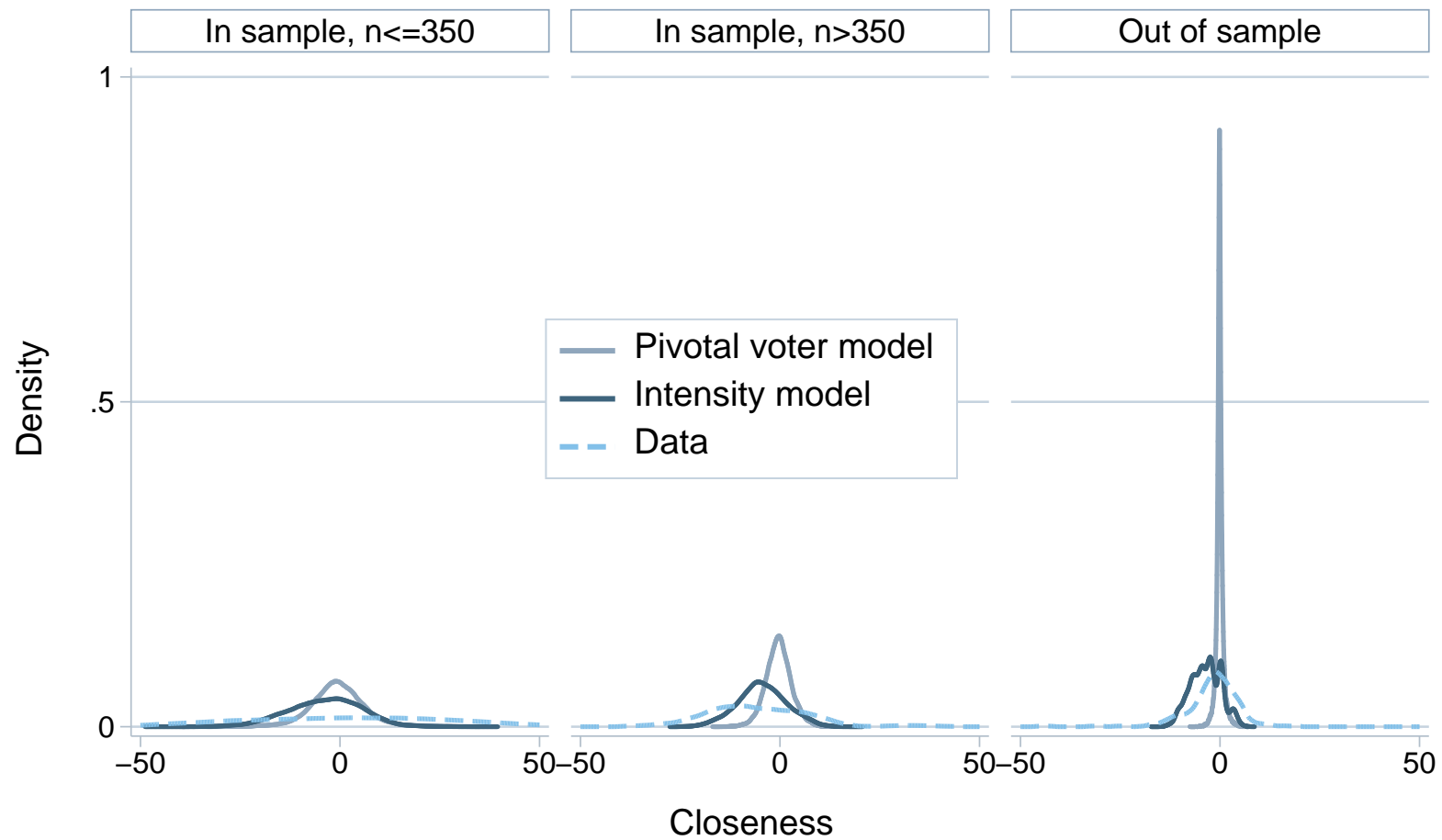
| Eligible voters n | N. of Obs. | Data | Intensity model |
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| $247 < n < 434$ | 48 | 0.55 | 0.53 |
| $434 < n < 900$ | 48 | 0.43 | 0.45 |
| All ($n < 900$) | 144 | 0.54 | 0.54 |
| $900 < n < 2245$ | 72 | 0.32 | 0.32 |
| $2245 < n < 5170$ | 72 | 0.23 | 0.24 |
| $5189 < n < 30000$ | 72 | 0.18 | 0.17 |
| $n > 30000$ | 6 | 0.26 | 0.15 |

Closeness, comparison between models



A Vuong non-nested models test of the null hypothesis that the two models are equally close to the true dgp

Closeness, comparison, by size



Conclusion

- The pivotal voter model seems to be able to perform well in predicting turnout
- It does not perform well in predicting closeness of the election
- A simple model based on expressive voting does better